

WEDNESDAY'S News You Can Use

Hotel/Motel Tax

Presented by Jack Brock





Carl Vinson Institute of Government UNIVERSITY OF GEORGIA



Tax Background and Logistics





Office of Research and Geoanalytics

DCA has 70+ programs primarily involving funding related to housing economic development.

Research is part of the Office of Planning, Mapping and Research in the Community Development Division.

The Research office collects information on government and authority operations and finances, makes that information available to stakeholders, and monitors compliance.

O.C.G.A. 36-81-8 requires local governments and authorities to submit various reports to DCA **as a condition** of receiving state appropriated funds from the Department.

These surveys create datasets to allow stakeholders and policy makers to understand and research how local governments in Georgia fund and provide services.





The Role of DCA



Repository

Maintain records of all ordinances and enabling legislation



Reporting

Promulgate an annual report on the tax rate, contracted entities, revenue, and expenditures



PRB Convene the Pe

Convene the Performance Review Board annually to review bona fide HMT complaints ?

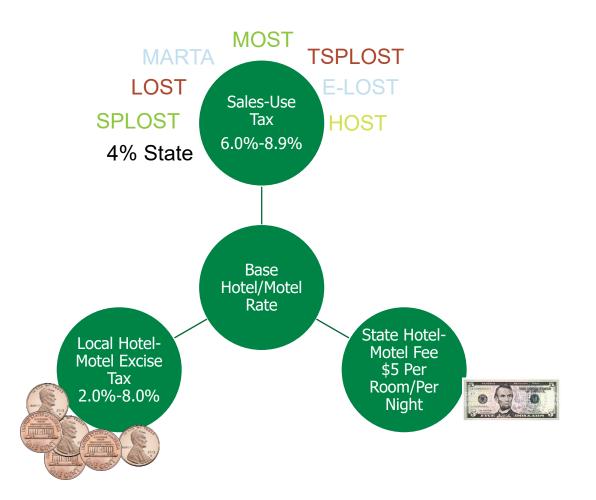
Logistics

Assist local governments with questions, though *not* with legal guidance. Provide information and training programs





The Lodging Receipt







History

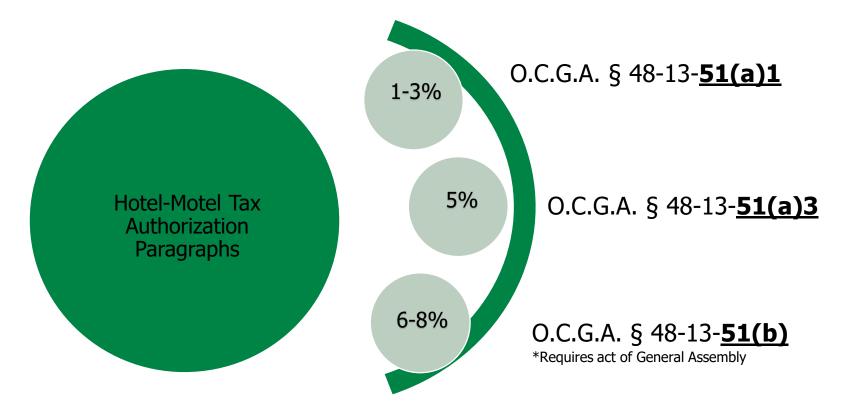






Current Authorization Paragraphs

Hotel-Motel Tax Law addressed in OCGA Title 48, Chapter 13, Article 3 (Ch. 13 Paragraphs 50-56)







Non- Current Authorization Paragraphs

This general overview only covers the most common occurrences of local Hotel Motel Excise taxes.

Around 40 governments still collect under "grandfathered" authorization paragraphs which offer limited exceptions to the restrictions in these slides.

Reach out to DCA for questions on those or for other information on special topics not included here.

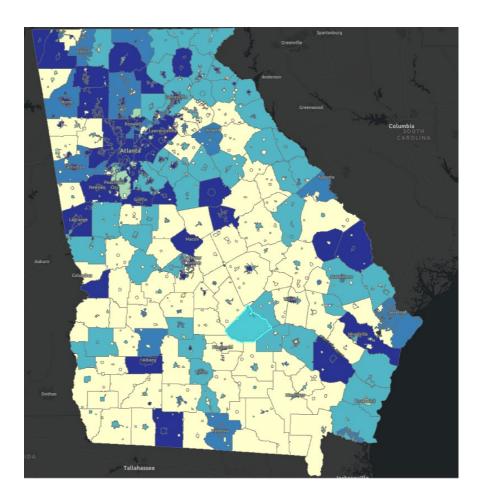




Hotel Motel Tax in Georgia

Statewide collections have steadily risen in real terms to around 300 million

Tax Rates	Governments
2%	1
3%	23
5%	114
6%	26
7%	23
8%	111
Grand Total	298







Adopting or Changing a Tax

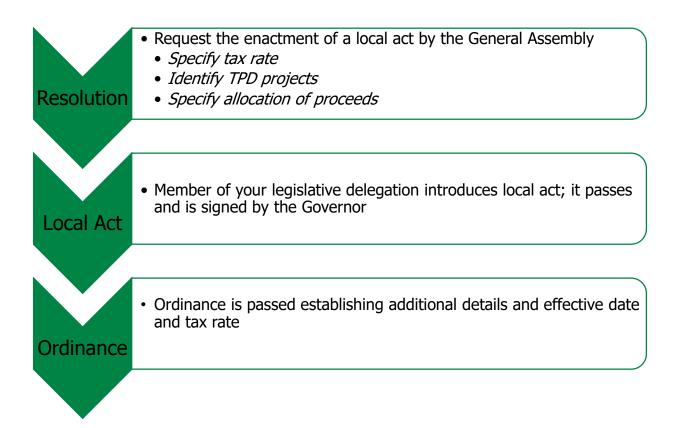
- A city or county can adopt a 1-3%, or 5% tax by local ordinance, a tax of 6-8% requires some extra steps
- Ordinance guidance is provided on DCA's Hotel-Motel Tax Webpage
- Earliest collection is the first day of the second month after adoption







Adopting or Changing a Tax







Knowledge Check

Which authorization paragraph requires the enactment of a local act of the general assembly?

- A. O.C.G.A. § 48-13-51(a)(1)
- B. O.C.G.A. § 48-13-51(a)(3)
- C. O.C.G.A. § 48-13-51(b)
- D. O.C.G.A. § 48-13-51(j)



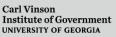


Mechanics of Restricted Spending

Definitions, Restrictions, and Examples

Only 3%, 5% and 8% distributions are shown. If your government has a different tax rate or is under a grandfathered authorization paragraph your distribution may be different







Defining TCT

Distribution Conventions, and Trade Shows (TCT)

□Means "Planning, conducting, or participating in programs of information and publicity designed to attract or advertise tourism, conventions, or trade shows." O.C.G.A. § 48-13-50.2(4)

Depending on the authorization paragraph, a percentage of revenue goes toward TCT restricted spending

For questions on the appropriateness of expenditures, always ask the city or county attorney

□Expended by the *Destination Marketing Organization (DMO)*





What Qualifies as TCT?

Generally,...

- Brochures, billboards, magazines
- Social media and internet marketing campaigns
- Radio and television commercials
- Attracting convention or trade shows
- Supporting/operating a convention facility (Sometimes)









What doesn't Qualify?

- Paying for concerts, fireworks, or festivals
- Not "programs of information and" publicity" or an advertisement for an event, they are the event
- □ When unsure, review the definitions in O.C.G.A. 48-13-50.2, and ask your city county attorney







Defining DMO

Destination Marketing Organization (DMO)

"A private sector non-profit organization or other private entity which is exempt...under Section 501(c)(6) of the IRS Code of 1986..."

"Supported by the tax under this article, government budget allocations, private membership, or any combination thereof..."

"Primary responsibilities of which are to "encourage travelers to visit their destinations, encourage meetings and expositions in the area, and provide visitor assistance and support as needed" OCGA 48-13-50.2(1)

Description Provide Action Provide Action Private Sector Non-Profit Organization

"...a chamber of commerce, a convention and visitors bureau, a regional travel association, or any other private **group organized for similar purposes** which is exempt from federal income tax under Section 501(c)(6) of the Internal Revenue Code of 1986; O.C.G.A. § 48-13-50.2(3)





Alternative Purposes and Recipients

- In rare cases, a portion of restricted TCT funds collected under O.C.G.A. 48-13-51(a)(3) may be spent for other purposes
 - Supporting a facility owned or operated by a state authority for convention and trade show purposes
 - Supporting facilities owned by local governments if agreements were in place by certain dates
 - Consult your city or county attorney before pursuing these options

- Besides a private sector nonprofit organization, amounts expended under this paragraph can be through contracts with:
 - The State
 - Department of state government
 - State authority
 - CVB authority created through Local Act of the General Assembly for a municipality
 - Any combination of these entities



DDAs and Main Street

- Local authorities are public entities and not eligible for TCT funds
- Main streets must be a standalone non-profit with 501(c)6 status
- Main streets and DDAs should be partners but *usually* cannot be the contracted DMO









Defining TPD

Distribution of the second state of the sec

"Creation or expansion of physical attractions which are available and open to the public and which improve destination appeal to visitors, support visitors' experience, and are used by visitors. Such expenditures *may include capital costs and operating expenses.*" O.C.G.A. § 48-13-50.2(6)

- □For governments under a 51(b)-tax rate, a percentage of revenue **can** be restricted for TPD. Otherwise, is restricted for TCT
 - □ Project should be identified as TPD in jurisdiction's annual budget
 - Must involve physical renovation of existing tourism facility, or construction of a new tourism facility
 - No restrictions on the recipient, the local government can retain and spend this portion





What Qualifies as TPD?

As identified in O.C.G.A. § 48-13-50.2(6)(A-P), Tourism Product Development may include...

- (A) Lodging for the public for no longer than 30 consecutive days to the same customer;
- (B) Overnight or short-term sites for recreational vehicles, trailers, campers, or tents;
- (C) Meeting, convention, exhibit, and public assembly facilities;
- (D) Sports stadiums, arenas, and complexes;
- (E) Golf courses associated with a resort development that are open to the general public on a contract or fee basis;
- (F) Racing facilities, including dragstrips, motorcycle racetracks, and auto or stock car racetracks or **speedways**;
- (G) Amusement centers, amusement parks, theme parks, or amusement piers;
- (H) Hunting preserves, trapping preserves, or **fishing preserves or lakes**;
- (I) Visitor information and welcome centers;
- (J) Wayfinding signage;
- (K) Permanent, nonmigrating carnivals or fairs;
- (L) Airplanes, helicopters, buses, vans, or boats for excursions or sightseeing;

(M) Boat rentals, boat party fishing services, rowboat or canoe rentals, horse shows, natural wonder attractions, picnic grounds, **river-rafting services**, scenic railroads for amusement, aerial tramways, rodeos, water slides, or wave pools;

(N) Museums, planetariums, art galleries, botanical gardens, aquariums, or zoological gardens;

- (O) Parks, trails, and other recreational facilities; or
- (P) Performing arts facilities.









TPD Continued

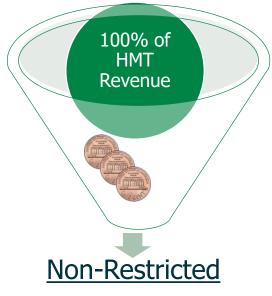
- TPD Funds should be budgeted to be spent in the Fiscal Year in which they were collected
- Funds not spent towards TPD must otherwise be spent for TCT
- TPD funds can be used to secure debt for larger projects
- No restrictions on the recipient
- Should be identified as TPD in the annual budget
- Often used for facilities your residents will enjoy, but make sure they are open to and used by visitors



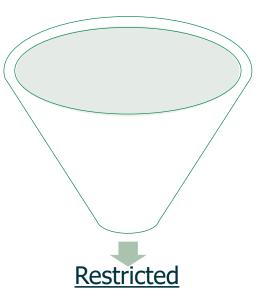




O.C.G.A. § 48-13-51(a)(1) - 1-3%



Proceeds can be used for any *legal* general fund purpose in the city, county, or consolidated government

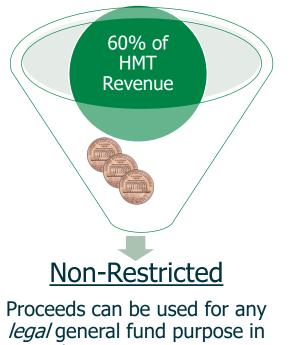


None, or not less than the percentage of such tax collections expended for TCT during the immediately preceding fiscal year

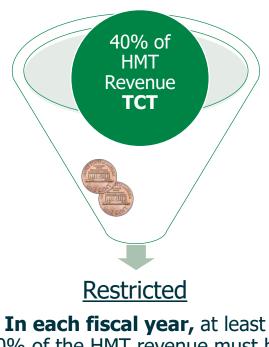




O.C.G.A. § 48-13-<u>51(a)(3) – 5%</u>



the city, county, or consolidated government

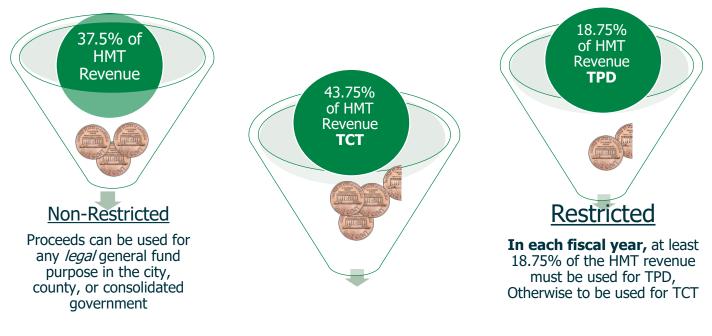


40% of the HMT revenue must be used for TCT





O.C.G.A. § 48-13-51(a)(3) - 8%



Restricted

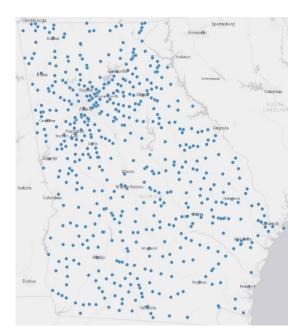
In each fiscal year, at least 43.75% of the HMT revenue must be used for TCT





Working with Other Governments

- Each county is a special district for the purpose of the HMT, excluding "territory located within the boundaries of any municipality which imposes an excise tax" (OCGA 48-13-50.1)
 - □ If a hotel or STVR is located within a municipality that imposes a tax, no tax is due to the County
 - □ If a hotel or STVR is in an unincorporated area or in a municipality that does not impose a tax, the tax is due to the County, if they impose one
- Cities and counties may jointly contract with the same DMO to promote the broader area and maximize marketing dollars







Working with DMOs

- □ If your community collects a tax of 5% or more, you are working with a DMO - most commonly a Chamber, CVB, or other 501(c)(6) non-profit
- The local government remains the taxing authority, and is responsible for ensuring appropriate usage by their contracted DMO
- Build and maintain a healthy relationship
 - Discuss priorities and expectations prior to the beginning of the fiscal year
 - Develop a contract or MOU
 - Specify amounts as a percent of total HMT collections







Knowledge Check

Which of these is not an allowable **TCT** expense?

- A. Billboards
- B. Fireworks
- C. Brochures
- D. Social Media Advertisements





Special Topics and Reporting

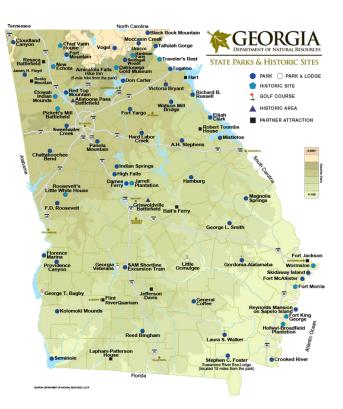
Short Term Vacation Rentals, State Parks and Annual Requirements





State Parks and the HMT

- State parks operated under, or administratively attached to DNR may be required to collect HMT if it furnishes lodge rooms as well as meals and conference or meeting facilities or has a minimum of 20 cabins
- The park must collect and remit the same tax rate to the county or municipality where the park is located
- 100% of the revenue shall be expended for development, promotion, and advertising of such rooms, facilities or cabins of the state park
- □ O.C.G.A. § 48-13-54







Short Term Vacation Rentals

- □ HB317 went into effect July 1, 2021
- This requires "marketplace facilitators" AirBnB, VRBO, HomeAway, and other short-term vacation rental (STVR) web platforms - to collect and remit both the *local* Hotel-Motel Excise Tax and the *state* \$5 Transportation Fee that had been collected in traditional hotels/lodging establishments
- For most jurisdictions, this has resulted in new HMT revenue
- For some jurisdictions who had been collecting the HMT from property owners, mechanisms will change



HomeAway[•]





Short Term Vacation Rentals

- At its core, HB317 changes the definition of "innkeeper" to include STVR platforms in OCGA § 48-13-50.2
- Collections from STVR platforms are subject to the same spending restrictions as other HMT collections
- Make a plan with your DMO if you have seen an increase from previous budget years.







Short Term Vacation Rentals

- Facilitators are not required to share data or personal information
- For issues with the rate being collected, reach directly out to the platforms **and** ensure your correct ordinance is filed with DCA
- No impact on "front end" regulation of STVR properties
 - Limiting number of STVR in area/jurisdiction
 - Requiring annual registration
 - Neighbor/HOA Notification
 - □ Insurance Requirements
 - Licensing/Registration Fees

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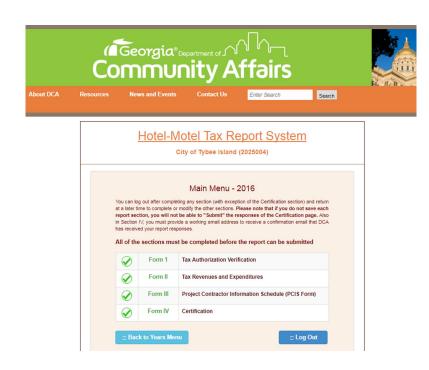
Short Term Varation Rental Registration







Hotel-Motel Tax Report



- □ Within six (6) months of the end of the fiscal year, each jurisdiction imposing the HMT is responsible for completing the Hotel Motel Tax Report
 - Confirm rate and ordinance
 - □ Revenues (SR Fund 275);
 - Expenditures (% of revenue allocated to TCT and TPD)
 - Project Contractor Information Schedule (PCIS)
- □ This uses the same login as DCA's other web-based reports





Project Contractor Information Schedule (PCIS)

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"Schedule of all revenues therefrom which are expended for the promotion of tourism, conventions, and trade shows or any other tourism related purpose which is specified under Code Section O.C.G.A. § 48-13-51

Such schedule shall identify both the project or projects involved and the contracted entity involved in each such expenditure" O.C.G.A. § 36-81-8(b)(1)(B)

Have contracting entity (DMO) complete form and submit to local government



Additional Finance Requirements

HMT Audit Disclosure

48-13-51(a)(9)(B) requires the annual audit disclose:

- Amount of funds expended during the fiscal year
- Amount of tax receipts during the fiscal year
- Expenditures as a percentage of tax receipts
- Determination of compliance with the spending requirements

Contractor Audit Verification

 County or municipality must require their contractor (DMO or other) to obtain "audit verification" that the expenditure requirements were met

Budget Plan

- Both the contractor and the government must annually adopt a budget plan specifying how the funds must be spent
- Compliance with such budget plan satisfies the requirement that funds be spent in the fiscal year they are collected





Performance Review Board (PRB)

- Complaint must be received by June 1st, on the proper form with the filing fee to be considered.
- Complaint can come from anyone, addressing a local government or DMO, regarding the current or most recently completed fiscal year
- Bona fide complaints will be heard by the 11 member PRB, who make recommendations to the Commissioner for remedial action



Directions

Please complete the questions below. Your answers should be as detailed and descriptive as possible. Your complaint will be evaluated based on the information you provide. Failure to provide adequate information could result in your complaint not being processed.

1. What local government imposes the Hotel/Motel Tax related to your complaint concerning inappropriate expenditures of these revenues?

2. What Hotel/Motel Tax rate does this government impose?

□ up to 3% □ 5% □ 6% □ 7% □ 8%





Knowledge Check

When is a Government's HMT Report due?

- A. June 30th Every Year
- B. At the end of the government's fiscal year
- C. Six months after the end of a government's fiscal year
- D. A year after the end of a government's fiscal year





QUESTIONS?

John "Jack" Brock

Research and Data Analyst

john.brock@dca.ga.gov research@dca.ga.gov

404.679.3105



Thank You!



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